## Message Text

**SECRET** 

PAGE 01 MBFR V 00407 01 OF 02 161736Z ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-01 INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 NRC-05 DHA-02 /096 W

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R 161652Z JUL 77

FM USDEL MBFR VIENNA

TO SECSTATE WASHDC 2289

SECDEF WASHDC

INFO ALL MBFR MISSIONS

AMEMBASSY ATHENS

AMEMBASSY BERLIN UNN

AMEMBASSY BELGRADE

AMEMBASSY BERN

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY ANKARA

AMEMBASSY REYKJAVIK

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0407

FROM US REP MBFR

USSALTTWO

BELGRADE ALSO FOR USDEL CSCE

E.O. 11652: GDS TAGS: PARM, NATO

SUBJ: MBFR NEGOTIATIONS: SUMMARY REPORT FOR PERIOD JULY 11-17

1. SUMMARY. WESTERN REPS AT THE JULY 15 INFORMAL SESSION SECRET

**SECRET** 

PAGE 02 MBFR V 00407 01 OF 02 161736Z

OF THE VIENNA FORCE REDUCTION NEGOTIATIONS FORMALLY INTRO-DUCED THE NEW WESTERN DATA DISAGGREGATION PROPOSAL. EASTERN REPS STATED THAT THEY WOULD STUDY IT IN THE LIGHT OF ITS POTENTIAL UTILITY FOR ESTABLISHING THE REASONS FOR WHAT THEY CLAIM IS AN OVERESTIMATE BY THE WEST OF WARSAW PACT MILITARY MANPOWER IN THE REDUCTION AREA AND ASK ANY QUESTIONS THEY MIGHT HAVE ABOUT IT AT THE NEXT INFORMAL SESSION. THEY SAID THEY CONTINUED TO REGARD THE EASTERN PROPOSAL FOR THE SUBMISSION OF NATIONAL MANPOWER DATA FOR THE FORCES IN THE AREA OF EACH CIRECT PARTICIPANT AS THE MOST EFFECTIVE MEANS FOR IDENTIFYING THE SOURCES OF WESTERN ERRORS. END SUMMARY.

- 2. AT THE JULY 15 INFORMAL SESSION OF THE VIENNA FORCE REDUCTION NEGOTIATIONS, WESTERN REPS FORMALLY INTRODUCED THE NEW WESTERN DATA DISAGGREGATION PROPOSAL IN ACCORDANCE WITH GUIDANCE APPROVED BY THE NAC ON JULY 12. THE PROPOSAL PROVIDES FOR EACH SIDE TO TABLE DATA ON ITS PERSONNEL IN MAJOR GROUND FORCE UNITS GIVING THE OFFICIAL DESIGNATION OF SUCH UNITS WHICH WOULD INCLUDE ITS NATIONALITY. EACH SIDE WOULD PROVIDE FIGURES FOR THE REMAINING GROUND FORCE PERSONNEL OF EACH DIRECT PARTICIPANT EXCEPT FOR PERSONNEL ASSIGNED TO MULTILATERAL HEADQUARTERS. THE LATTER FIGURE WOULD NOT BE DISAGGREGATED. A SIMILAR PROCEDURE WOULD BE FOLLOWED FOR AIR FORCE MANPOWER AFTER INITIAL DISCUSSION OF GROUND FORCE DATA.
- 3. WESTERN REPS SAID THAT THEIR AUTHORITIES HAD SETTLED ON THIS METHOD AS THE MOST EFFECTIVE MEANS OF MOVING THE DATA DISCUSSION FORWARD. THEY POINTED OUT THAT THERE WAS COMMON AGREEMENT THAT THE IMMEDIATE PURPOSE OF THE DATA DISCUSSION WAS TO IDENTIFY THE SOURCES OF THE LARGE DISCREPANCY BETWEEN EASTERN AND WESTERN FIGURES FOR WARSAW PACT PERSONNEL STRENGTH IN THE AREA AND THAT MORE DETAILED DATA THAN THE OVERALL TOTALS ALREADY TABLED WOULD BE NECESSARY FOR THIS PURPOSE. SECRET

**SECRET** 

PAGE 03 MBFR V 00407 01 OF 02 161736Z

THEY URGED EASTERN REPS TO RECOGNIZE THE MERITS OF THE NEW WESTERN PROPOSAL AS AN EFFECTIVE MEANS OF IDENTIFYING SOURCES OF THE DISCREPANCY BETWEEN WESTERN AND EASTERN DATA ON WARSAW PACT MILITARY MANPOWER.

4. THE ONLY EASTERN QUESTIONS POSED AT THE INFORMAL SESSION CONCERNED TWO MATTERS OF DETAIL. EASTERN REPS STATED THAT THEY WOULD STUDY THE PROPOSAL TO SEE WHETHER IT, OR AT LEAST SOME OF ITS ELEMENTS, COULD BE USED TO ADVANCE THE DATA DISCUSSION. THEY SAID THAT A PRINCIPAL CRITERION WOULD BE THE USEFULNESS OF THE PROPOSAL IN REVEALING THE REASONS FOR WHAT THE EAST CLAIMS IS A WESTERN OVERESTIMATE OF WARSAW PACT MANPOWER. MEANWHILE, THEY CONTINUED, THE EASTERN PROPOSAL TO MOVE TO THE EXAMINATION OF NATIONAL DATA FOR EACH DIRECT PARTICIPANT REMAINED ON THE TABLE. IN THEIR VIEW, THIS PROPOSAL OFFERED THE MOST EXPEDITIOUS MEANS OF IDENTIFYING THE CAUSES OF WESTERN ERRORS AS REGARDS PACT FORCES AND ALSO OF CLARIFYING THE DIFFERENCES BETWEEN OFFICIAL WESTERN DATA FOR NATO TROOP STRENGTH IN CENTRAL EUROPE AND EASTERN ESTIMATES.

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PAGE 01 MBFR V 00407 02 OF 02 161750Z ACTION ACDA-10

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FM USDEL MBFR VIENNA

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INFO ALL MBFR MISSIONS

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S E C R E T SECTION 2 OF 2 MBFR VIENNA 0407

## FROM US REP MBFR

5. DURING THE BALANCE OF THE JULY 15 INFORMAL SESSION, WESTERN REPS PRESSED THE WESTERN CASE FOR COLLECTIVE CEILINGS TOGETHER WITH A SPECIFIC CEILINGS ON SOVIET AND US FORCES IN THE AREA AND REVIEWED THE WESTERN POSITION ON COMMITMENTS WHICH NON-US WESTERN DIRECT PARTICIPANTS COULD BE REASONABLY EXPECTED TO UNDERTAKE IN A FIRST PHASE AGREEMENT AS REGARDS THEIR SECOND-PHASE REDUCTIONS. EASTERN REPS STRONGLY ATTACKED THE WESTERN APPROACH TO ARMAMENT REDUCTIONS. THEY SAID THAT, IN CALLING FOR THE WITHDRAWAL OF A SOVIET TANK ARMY SECRET

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PAGE 02 MBFR V 00407 02 OF 02 161750Z

WITH ALL ITS ASSOCIATED EQUIPMENT, THE WEST WAS SEEKING, IN

EFFECT, TO LIMIT ALMOST ALL SOVIET ARMAMENTS AT REDUCED LEVELS WHILE LEAVING THE WAY OPEN FOR UNRESTRICTED ARMAMENT INCREASES ON THE WESTERN SIDE. EASTERN REPS ASKED TO BE CORRECTED IN THE EVENT THEY HAD MISUNDERSTOOD THE PRACTICAL THRUST OF WHAT THE WEST WAS PROPOSING. EASTERN REPS ALSO ATTEMPTED TO REFUTE WESTERN ARGUMENTS BASED ON GEOGRAPHY AND THE WESTERN CHARGE THAT CURRENT EASTERN DATA CLAIMS WERE INCONSISTENT WITH POSITIONS PREVIOUSLY TAKEN BY THE EAST. IN THE LATTER CONNECTION, THEY STATED THAT EASTERN DATA DID NOT REFLECT ANY COMPENSATION FOR NATO CIVILIANS IN MILITARY EMPLOYMENT, WHICH THEY NUMBERED AT AROUND 200,000, AND THAT WHILE IT WOULD HAVE BEEN LOGICAL TO DEMAND SUCH COMPENSATION, THE EAST HAD NOT DONE SO IN THE INTEREST OF ACHIEVING AN AGREEMENT. FINALLY, EASTERN REPS ANSWERED SOME WESTERN DATA QUESTIONS FROM PREVIOUS SESSIONS.

8. GDR REP OESER MADE THE ONLY STATEMENT AT THE JULY 14
PLENARY MEETING. HE REVIEWED THE EASTERN INTERPRETATION OF THE FINAL
COMMUNIQUE AND ACCUSED THE WEST BOTH OF DEVIATING FROM AGREEMENTS
RECORDED IN THAT DOCUMENT AND SEEKING TO REVISE IT UNILATERALLY.
OESER ALSO CRITICIZED NATO FOR STRENGTHENING ITS FORCES DURING THE
COURSE OF THE NEGOTIATIONS, EMPHASIZED THE FAILURE OF WESTERN
PARTICIPANTS TO PROVE THEIR ASSERTION OF A SIGNIFICANT EASTERN
SUPERIORITY IN MILITARY MANPOWER IN THE REDUCTION AREA AND STATED
THAT THE WEST, UNLIKE THE EAST, HAD USED A DIFFERENT METHOD TO
COUNT THE MANPOWER STRENGTH OF WESTERN DIRECT PARTICIPANTS THAN
THE ONE THEY HAD EMPLOYED TO ESTIMATE THE SIZE OF EASTERN FORCES.
GDR REP FURTHER HIGHLIGHTED THE WESTERN REFUSAL TO PRESENT
NATIONAL MANPOER DATA WHICH, HE SAID, WOULD CLARIFY THE
ACTUAL FACTS OF THE SITUATION.RESOR

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